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# Report of the Director of Children's Services

## Report to Inner North East area committee

Date: 10 March 2014

Subject: Children's Services area committee update report

Are specific electoral wards affected?		☐ No
If relevant, name(s) of ward(s):	Chapel Allert Moortown, R	•
Are there implications for equality and diversity and cohesion and integration?	⊠ Yes	☐ No
Is the decision eligible for call-in?	☐ Yes	⊠ No
Does the report contain confidential or exempt information?	☐ Yes	⊠ No
If relevant, Access to Information Procedure Rule number: Appendix number:		

## **Summary of main issues**

- 1. There was a 50 per cent reduction in the number of children subject to a child protection plan in this area, reducing back to the number before the 'spike' that was seen in December 2012.
- 2. Attendance at secondary schools in this area is one point higher than the citywide rate, and the highest of all area committees.
- 3. Local priorities are to be agreed, if required, with the local lead member for Children's Services.

#### Recommendations

- 4. Discuss whether local priorities may be required in addition to the Children's Services obsessions, to be agreed between the local lead member for Children's Services and the area head of targeted services. These priorities may include a focus on a specific element of one of the obsessions.
- 5. Use the basic need workshops to provide local intelligence for consideration in school place planning, and instruct officers on improved methods of member engagement in school place planning.

# 1 Purpose of this report

1.1 This report provides members with a comprehensive set of children's information in an increasingly succinct manner. Common feedback is to build on this with more local context. There are established city priorities in the Children and Young People's Plan (CYPP), especially the obsessions. The purpose of this cycle of reports is to understand if there are any local priorities that should also be regularly highlighted in these reports, for example a focus on a particular aspect of one of the obsessions. For this committee it is recommended that the local lead member for Children's Services works with the area head of targeted services to identify local priorities for the committee's approval.

# 2 Background information

2.1 As part of the ambition for Leeds to become the best city in the UK, we are aiming to become the best city to grow up in - a child friendly city. This ambition will be realised by improving outcomes against the three obsessions, five outcomes, and 12 priorities in the CYPP, which is overseen by the multi-agency Children's Trust Board and implemented locally by the 25 local cluster partnerships of schools and other key local services.

#### 3 Main issues

3.1 This section provides an update on performance data, successes, and issues within the area committee. A Children's Services summary is in appendix one.

#### Local updates

Table one presents a summary of the area committee's performance data, and compares the trend/direction of travel to the city trends. A full set of the area's performance data is in appendix two.

Table one: summary of the area committee's performance data

	December 2013	December 2012	Trend	Comparison to city trend
Children looked after	60 (4.4%)	63 (4.5%)		Larger reduction
Children subject to a child protection plan	33 (4.5%)	66 (6.9%)		Larger reduction
CAFs initiated	54	39	æ	Larger rise
Primary school attendance	95.6%	96.1%		Larger reduction
Secondary school attendance	94.7%	94.7%		No difference
Primary school persistent absence	155	140	æ	Rise vs city reduction
Secondary school persistent absence	222	238		Smaller reduction
NEET young people; unadjusted	104 (4.4%)	97 (4.1%)	æ	Smaller rise
Not known young people	99 (4.2%)	167 (7.0%)		Smaller reduction
Foundation Stage good level of dev	54.7%	n/a		Higher than city
KS2 level 4+ reading, writing, maths	68.9%	69.0%		Reduction vs city rise
5+ A*-C GCSE inc English and maths	61.5%	51.5%	æ	Larger rise
Free school meal uptake - primary	70.6%	77.6%		Larger reduction
Free school meal uptake - secondary	74.7%	85.5%		Larger reduction
10-17 year-olds committing an offence	45	58		Smaller reduction

- 3.3 There was a 50 per cent reduction in the number of children subject to a child protection plan in this area. This returns the number back to the level seen before the 'spike' in the figures recorded in December 2012. This spike was investigated; no single explanation was identified, although the volume of referrals and section 47 enquiries was high in the area, with a high conversion rate to initial child protection conferences and child protection plans. There has been a concerted effort (across the city) in the last 12 months to ensure that the best alternatives to conferences are considered and used wherever appropriate (early intervention, multi-agency working).
- 3.4 Attendance at secondary schools in this area is one point higher than the citywide rate, and the highest of all area committees. Whilst there was a reduction in attendance at primary schools in the area, the overall figure is higher than the citywide average. Attendance figures reduced due to increased sickness in the autumn term.
- This area saw the smallest rise in the percentage of NEET young people across the nine area committees where a rise was recorded. The number of not knowns reduced by a higher proportion than the citywide average. The number of not knowns may actually be lower: UCAS (Universities and Colleges Admissions Service) have, for legal reasons, been unable to share admissions data with local authorities. This has led to an increase in the not known figures as up to 500 young people's statuses are usually recorded from UCAS data.
- 3.6 All area committees have identified a local lead member for Children's Services, who will work with the local area head of targeted services to agree, if required, local priorities in addition to/support of the three obsessions. These priorities will shape future area committee reports.

#### Service updates

- 3.7 Families First is Leeds' approach to the national Troubled Families programme. 'Troubled families' are "characterised by there being no adult in the family working, children not being in school and family members being involved in crime and anti-social behaviour". The government have set a target for 120,000 families to be 'turned around' during the current Parliament. For each family that is 'turned around' a set amount of money may be claimed under the programme's payments by result (PBR) criteria.
- 3.8 Leeds has 2,180 troubled families, a target set by the Department for Communities and Local Government. Approximately 1,400 families are currently receiving support since the start of the programme, with PBR claimed on 532 families (24 per cent of the cohort). A breakdown of households by cluster and area committee is in appendix three.

#### Basic need update

3.9 Area committees are hosting basic need workshops during early 2014, facilitated by officers from children's services and planning. General principles arising from

<sup>&</sup>lt;sup>1</sup> <u>The Troubled Families programme, Communities and Local Government</u> (https://www.gov.uk/government/uploads/system/uploads/attachment\_data/file/11469/2117840.pdf)

the workshops will be taken to the Cross Party Basic Need Steering Group for agreement and implementation within the basic need programme. Locality-specific queries and suggestions will be captured and actioned by officers. The objectives of the workshops are:

- Supporting members' in-depth understanding of national school place planning policy, local school place planning context, and key challenges to the delivery of sufficient school places.
- Developing an improved approach to ensuring strong join-up between elected members, officers, and local stakeholders.
- Engaging in early discussions with the aim of identifying and delivering the best local solutions.

# 4 Corporate considerations

# 4.1 Consultation and engagement

4.1.1 This report is for area committee meetings, which involve a wide range of partners and stakeholders. Consultation and engagement is integral to the work of Children's Services and the Children's Trust, as evidenced in child friendly city work.

# 4.2 Equality and diversity/cohesion and integration

4.2.1 Equality issues are implicit in the information provided. The differences shown illustrate that there are different levels of need and of outcomes across the city. Additional equality analysis of the information provided is undertaken, and the detailed information already provided to clusters is powerful intelligence that can be used to help focus priorities and narrow the gap.

#### 4.3 Council policies and city priorities

4.3.1 A significant proportion of the information included in this report relates to the city priorities for children and young people and the outcomes contained in the CYPP. The area committee summary sheets currently being developed build on wider priorities and the Children's Services obsessions, and incorporate locally-agreed priorities.

# 4.4 Resources and value for money

4.4.1 Families First is a payment by results scheme. For every family 'turned around', the local authority can claim additional payments if successful across the full range of indicators.

### 4.5 Legal implications, access to information and call in

4.5.1 This report is not eligible for call in, due to being a Council function.

# 4.6 Risk management

4.6.1 There are no risk management implications in this report. The priorities reflected in this report are monitored through Leeds City Council performance and, where appropriate, risk management processes.

#### 5 Conclusions

5.1 Not applicable, as this report is information based.

#### 6 Recommendations

- 6.1 Discuss whether local priorities may be required in addition to the Children's Services obsessions, to be agreed between the local lead member for Children's Services and the area head of targeted services. These priorities may include a focus on a specific element of one of the obsessions.
- 6.2 Members are recommended to use the basic need workshops to provide local intelligence for consideration in school place planning and to instruct officers on improved methods of member engagement in school place planning.

# 7 Background documents<sup>2</sup>

7.1 There are no background documents to accompany this report.

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<sup>&</sup>lt;sup>2</sup> The background documents listed in this section are available to download from the Council's website, unless they contain confidential or exempt information. The list of background documents does not include published works.

# Appendix one: Children's Services' update

The 'best council and best city' ambition to make Leeds a child friendly city has continued to build momentum in recent months. The Yorkshire Evening Post has launched its support with a series of features, an ongoing commitment to raise the profile of the city's children and young people, and an appeal to businesses to join the campaign. This has coincided with the first Child Friendly Leeds Awards, hosted by City Varieties, sponsored by British Gas, and planned, run and presented entirely by children and young people. Over the coming year, a key focus of this ambition will be achieving a consistent one-council approach so that children and young people are increasingly at the heart of decision-making over issues and developments that affect them.

This growing momentum, however, comes at a time when services are continuing to address significant issues. As with all areas of the council, children's services must address major financial challenges, with approximately £18 million in savings needed during 2014/15. Clear action plans are in place to achieve this. Despite this challenge, through the citywide partnership of the Children's Trust Board and the shared vision outcomes and priorities in the Children and Young People's Plan (CYPP), Leeds is continuing its clear strategy of investing in early intervention and preventative services, working restoratively with families to address their problems at an earlier stage and prevent escalation. The family group conferencing programme is continuing to develop; recent analysis shows that it has already safely and appropriately prevented 55 children and young people in Leeds from needing to be placed in care, with significant financial savings being made as a result.

The service is preparing for an Ofsted inspection, anticipated in spring 2014, which will last for up to four weeks and review a wide range of services that support the most vulnerable children. A number of other authorities have recently been inspected under this new framework and Leeds is actively looking to learn from their experiences to support our preparations. The learning from this inspection will significantly shape the direction of the service over the next period.

Children's services has maintained the relentless focus on the three obsessions in the CYPP, which have seen improvements across each. In addition, there are several other current priority areas of work for the service citywide:

- Frameworki, the replacement for the electronic social care recording system has been implemented. The focus is now on managing the transition to the new system and enabling staff to maximise its potential
- The need to provide sufficient school places, given the city's population growth, continues to be a key statutory priority for the local authority and a clear programme is in place to manage this.
- Leeds is at the forefront of a regional drive to increase educational standards and has
  recently hosted a major education summit with more than 260 national and regional
  attendees. A particular focus of our work with schools over the coming year will be on
  supporting pupils at major transition points in their lives by ensuring they are 'ready for
  learning'.
- Drawing on international best practice, we are exploring how we can maximise the
  potential of the council's wider work on community and citizen engagement by
  developing our existing cluster model. This work is in early development, but is key to
  the next stage of pushing more services out to localities. There will be further details
  on this work at future area committees.

# Appendix two: performance data for Inner North East area committee

Spring 2014 Children's Services performance update

Mea	sure	Leeds	Inner NE	Current data period	Highest	Average	Lowest
1.	Number of children and young people 0-19	173,462	17,458	January 2014	24,510	17,289	11,609
2.	Percentage of children and young people	n/a	10.1%	January 2014	14.1%	10.0%	6.7%
3.	Number of primary schools	218	16	Current	28	22	15
4a.	Number of secondary schools	36	2	Current	6	4	2
4b.	Number of through schools	2	2	Current	2	0	0
5.	Number of children's centres	56	6	Current	9	6	2

## Commentary

The Inner North East area committee has 10.1 per cent of the city's 0-19 population. There are 16 primary schools, two secondary schools, two through schools, and six children's centres located within the area committee boundary.

				Inner NE					
Keel	oing children safe from harm	Leeds	Current reporting period	Previous reporting period	Direction of travel	Current data period	Highest	Average	Lowest
6.	Number of children looked after	1,356	60	63		20 Jan 2014	356	123	17
7.	Number of children entering care	-	-	8		Apr-Dec 2013	-	-	-
8.	Number of children subject to a child protection plan	737	33	66		20 Jan 2014	155	69	13
9.	Number of CAFs initiated	867	54	39	æ	Apr-Dec 2013	162	84	30
10.	Number of requests for service	-	-	1,426		Apr-Dec 2013	-	-	-
11.	Number of requests for service leading to a referral	-	-	538		Apr-Dec 2013	-	-	-

				Inner NE					
Do well in learning and have the skills for life		Leeds	Current reporting period	Previous reporting period	Direction of travel	Current data period	Highest	Average	Lowest
12.	Primary school attendance levels	95.4%	95.6%	96.1%		2012/13 HT 1-5	96.4%	95.4%	94.1%
13.	Secondary school attendance levels	93.7%	94.7%	94.7%		2012/13 HT 1-5	94.7%	93.4%	91.0%
14.	Number of pupils persistently absent at primary	1,532	155	140	æ	2012/13 HT 1-5	373	153	61
15.	Number of pupils persistently absent at secondary	2,748	222	238		2012/13 HT 1-5	438	275	163
16a.	Number of NEET young people (unadjusted)	1,540	104	97	æ	31 Dec 2013	338	143	44
16b.	Percentage of NEET young people (unadjusted)	6.9%	4.4%	4.1%	æ	31 Dec 2013	10.7%	6.3%	3.0%
16c.	Number of NEET young people (adjusted)	1,540	110	-	n/a	31 Dec 2013	350	153	48
16d.	Percentage of NEET young people (adjusted)	6.9%	4.7%	-	n/a	31 Dec 2013	11.3%	6.8%	3.3%
17a.	Number of 'not knowns'	1,630	99	167		31 Dec 2013	202	145	60
17b.	Percentage of 'not knowns'	7.1%	4.2%	7.0%		31 Dec 2013	8.4%	6.5%	4.2%
18.	Foundation Stage good level of development	51%	54.7%	n/a	(Change of definition)	2012/13 AY	64.7%	51.8%	36.7%
19.	Key Stage 2 level 4+ reading, writing, and maths	74.0%	68.9%	69.0%		2012/13 AY	85.7%	74.2%	65.3%
20.	5+ A*-C GCSE including English and maths	57.3%	61.5%	51.5%	æ	2012/13 AY	70.5%	54.5%	41.5%
Choc	se healthy lifestyles								
21.	Free school meal uptake - primary schools	73.1%	70.6%	77.6%		2012/13 FY	75.8%	71.9%	66.6%
22.	Free school meal uptake - secondary schools	71.1%	74.7%	85.5%		2012/13 FY	88.2%	71.6%	61.7%
Voice	e and influence								
23.	10-17 year olds committing an offence	685	45	58		Sep 12-Aug 13	134	55	17

Ofsted inspections				Inner NE						
		Leeds	Current reporting period	Previous reporting period	Direction of travel	Current data period	Highest	Average	Lowest	
24.	Percentage of primary schools good or better	81%	88%	88%		31 Dec 2013	93%	81%	68%	
25.	Percentage of secondary schools good or better	61%	75%	75%		31 Dec 2013	75%	60%	25%	
26.	Percentage of children's centres good or better	79%	100%	100%		31 Dec 2013	100%	86%	57%	
27.	Percentage of children's homes good or better	100%	-	-		31 Dec 2013	100%	100%	100%	
Ofat	ad industriant Japan North Foot		Current period	i: 31 Dec 2013		P	revious period	i: 31 July 2013		
Ofsted judgement - Inner North East		Outstanding	Good	Req imp	Inadequate	Outstanding	Good	Satisfactory	Inadequate	
28.	Primary schools	5	9	1	1	5	9	1	1	
29.	Secondary schools	1	2	1	0	0	3	1	0	
30.	SILCs (citywide)	-	-	-	-	-	-	-	-	
31.	Pupil referral units (citywide)	-	-	-	-	-	-	-	-	
32.	Children's centres	1	2	0	0	1	2	0	0	
33.	Children's homes	-	-	-	-	-	-	-	-	
Cana	walawa a alaa a la	Current period		Previous period		Direction of travel				
Seco	ndary schools	Ofsted	Attendance	Ofsted	Attendance	Ofsted	Attendance			
Allert	on Grange High School	2	93.4%	2	93.8%					
Card	inal Heenan Catholic High School	3	95.1%	3	94.7%		æ			
	Manor Community School ugh school)	2	94.0%	2	93.9%		æ			
Rour	dhay School (through school)	1	96.1%	2	96.1%	æ data not available				

Key: AY - academic year FY - financial year HT - half term ... data below five (suppressed for confidentiality) - data not available; Frameworki report development required/underway

Ofsted grades: 1 = Outstanding, 2 = Good, 3 = Satisfactory/Requires Improvement, 4 = Inadequate

# **Appendix three: Families First cohort**

This table shows families worked with and the percentage against whom PBR has been claimed. Data are by cluster, which have been aligned to area committees. Where a cluster straddles two area committees, the proportion of the population in each cluster is shown.

Cluster	Total households	% claimed PBR	Primary area committee	% of popn in area committee	Secondary area committee	% of popn in area committee
CHESS	40	65	Inner East	72.5	Inner North East	27.5
Inner East	145	63	Inner East	100.0	-	-
NEXT	26	81	Inner North East	100.0	-	-
NEtWORKS	20	55	Inner North East	100.0	-	-
ESNW	18	61	Inner North West	51.1	Outer North West	48.9
Inner NW Hub	58	52	Inner North West	100.0	-	-
OPEN XS	20	55	Inner North West	100.0	-	-
Beeston, Cottingley and Middleton	49	65	Inner South	91.9	Outer South	8.1
JESS	81	65	Inner South	100.0	-	-
ACES	36	56	Inner West	54.2	Outer West	45.8
Bramley	54	57	Inner West	100.0	-	-
Brigshaw	8	75	Outer East	100.0	-	-
Garforth	4	100	Outer East	91.3	Outer North East	8.7
Seacroft Manston	112	47	Outer East	52.3	Inner East	47.7
Templenewsam Halton	36	69	Outer East	87.0	Inner East	13.0
Alwoodley	18	78	Outer North East	79.5	Inner North East	20.5
EPOS	6	83	Outer North East	100.0	-	-
Aireborough	23	57	Outer North West	100.0	-	-
Horsforth	10	50	Outer North West	100.0	-	-
Otley/Pool/Bramhope	6	50	Outer North West	100.0	-	-
Ardsley & Tingley	10	80	Outer South	100.0	-	-
Morley	27	52	Outer South	100.0	-	-
Rothwell	21	62	Outer South	100.0	-	-
Farnley	30	63	Outer West	91.2	Inner West	8.8
Pudsey	31	55	Outer West	96.2	Inner West	3.8